

# Agenda Committee of Adjustment Meeting

# Wednesday, December 7, 2022, 6:00 p.m. Chair and Secretary-Treasurer Participating Remotely The Corporation of the Town of Orangeville

## **NOTICE**

Due to efforts to contain the spread of COVID-19, the Council Chambers at Town Hall will not be open to the public to attend Committee of Adjustment meetings until further notice.

Prior to be meeting, written comments may be sent to the Secretary-Treasurer of the Committee of Adjustment by email at tmacdonald@orangeville.ca. Such written comments will become part of the public record.

Members of the public may access the meeting on the above-noted date and time by telephone at: +1 289-801-5774 and enter Conference ID: 318 524 45#

Please note that your full name and comments will be part of the public record and will be included in the minutes of the meeting.

# **Accessibility Accommodations**

If you require access to information in an alternate format, please contact the Clerk's division by phone at 519-941-0440 x 2256 or via email at clerksdept@orangeville.ca

- Call to Order
- 2. Disclosures of (Direct or Indirect) Pecuniary Interest
- 3. Adoption of Minutes of Previous Meeting

Recommendations:

That the minutes of the following meeting are approved:

- 3.1 2022-11-02 Committee of Adjustment Minutes
- 4. Statutory Public Hearing

# 4.1 File No. A-15/22 - 19 Glengarry Road

In the matter of an application by Barbara Cezilio for a minor variance to Zoning By-law 22-90, as amended, on property described as Lot 28, Registered Plan 7M-2 municipally known as 19 Glengarry Road, in the Town of Orangeville, in the County of Dufferin, under the provisions of Section 45 of the Planning Act, R.S.O. 1990, c. P.13, as amended. The subject property is zoned "Residential Fourth Density (R4) Zone".

# **Explanatory Note:**

The applicant is requesting a minor variance to reduce the interior side yard setback from 1.2 metres to 0 metres in order to legalize an existing non-complying deck.

# 4.1.1 Cristina Murphy, 19 Glengarry

# 4.1.2 Planning Report - A15-22 - 19 Glengarry Road

Recommendations:

That Planning Report A15-22 – 19 Glengarry Road be received; And that the minor variance to reduce the interior side yard setback from 1.2 metres to 0 metres in order to legalize an existing non-complying deck, be refused.

# 4.1.3 Correspondence from Orangeville Hydro dated November 18, 2022

5. Items for Discussion

None.

6. Correspondence

None.

- 7. New Business
- 8. Date of Next Meeting

The next meeting is scheduled for January 4, 2023.

9. Adjournment



# Minutes of a Committee of Adjustment Meeting Electronic Participation

# November 2, 2022, 6:00 p.m. Chair and Secretary-Treasurer Participating Remotely The Corporation of the Town of Orangeville

Members Present: Alan Howe

Rita Baldassara

S. Wilson

Regrets: Todd Taylor

Staff Present: L. Russell, Senior Planner

T. MacDonald, Acting Secretary-Treasurer

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1. Call to Order

2. Disclosures of (Direct or Indirect) Pecuniary Interest

None.

3. Adoption of Minutes of Previous Meeting

Moved by Rita Baldassara

That the minutes of the following meeting are approved:

2022-10-05 Committee of Adjustment Minutes

Carried

# 3.1 2022-10-05 Committee of Adjustment

- 4. Statutory Public Hearing
  - 4.1 File No. A13-22 30 William Street
    - 4.1.1 Planning Report A13-22 30 William Street

The Chair asked if there was anyone in attendance who wished to speak in support of the application and there were none.

The Chair asked if there was anyone in attendance wo wished to speak in opposition to the application and there were none.

Moved by Alan Howe

That Planning Report – A13-22 – 30 William Street be received;

And that the Minor Variance Application (File No. A13-22) to permit an accessory dwelling unit only within the accessory structure of a detached dwelling, and to increase the maximum

height of an accessory building from 4.3 metres to 5 metres, be approved, generally in accordance with the submitted Site Plan;

And that correspondence from Orangeville Hydro, dated October 16, 2022, be received.

Carried

# 4.1.2 Report from Orangeville Hydro dated October 16, 2022

# 4.2 File No. A14-22 - Armstrong Street

Ms. Macdonald read correspondence from Joe Sammut who is in opposition to the application.

The Chair asked if anyone wished to speak in support of the application.

Robert Mair, the applicant spoke in support of the application and indicated that he has met with neighbors in the area and that a heritage consultation has been completed which addresses what needs to be done during construction to protect 35 Armstrong.

The Chair asked if there was anyone else who wished to speak in support of the application and there were none.

That Chair asked if thee was anyone who wished to speak in opposition to the application and there were none.

Mr. Wilson noted that staff and the heritage committee are supportive of the application and noted that the train station is new to the location.

Ms. Baldassara indicated that reducing the side yard setback is too close and will block the sunshine and views from the patio at the restaurant. Ms. Baldassara indicated concerns with respect to where the buildup of snow will go and concerns regarding future repairs to the property and lack of room to complete those. Ms. Baldassara also commented that personally she would like some continuity on the outside of the building to keep up with the old town character.

Mr. Howe asked if any letters where received from the owners of the neighbouring property and Ms. Macdonald indicated that the only correspondence received was from Orangeville Hydro and from Mr. Sammut. Mr. Howe indicated he would support the application.

Ms. Russell advised that Heritage Orangeville have reviewed the application and are supportive of the application.

Mr. Mair indicated that a live mural is planned for the exterior wall using pre cast and will fit in with the heritage feel of the area. Mr. Mair indicated that current views are of an overgrown parking lot and that this development will be an improvement.

Moved by Rita Baldassara

That Planning Report – A14-22 – Armstrong Street be received;

And that the Minor Variance Application (File No. A14-22) to increase the maximum permitted building height from 12 metres to 13.5 metres; to reduce the minimum required landscape strip adjacent to

the street line from 3 metres to 1.5 metres; and to reduce the minimum required rear yard setback from 7.5 metres to 0.30 metres; be approved, subject to the following condition:

1. That the variances be limited to the extent shown in accordance with the approved Site Plan (File No. SPA-2022-04);

And that correspondence from Orangeville Hydro dated October 16, 2022, be received;

And that correspondence from Joe Sammut, dated November 1, 2022, be received.

Carried

- 4.2.1 Planning Report A14-22 Armstrong Street
- 4.2.2 Report from Orangeville Hydro dated October 16, 2022
- 5. Items for Discussion

None.

6. Correspondence

None.

7. New Business

None.

8. Date of Next Meeting

December 7, 2022

9. Adjournment

The meeting was adjourned at 6:20 p.m.





Subject: Planning Report – A15-22 – 19 Glengarry Road

**Department:** Infrastructure Services

Division: Planning

Meeting Date: 2022-12-07

## Recommendations

That Planning Report A15-22 – 19 Glengarry Road be received;

And that the minor variance to reduce the interior side yard setback from 1.2 metres to 0 metres in order to legalize an existing non-complying deck, be refused.

#### Introduction

Legal Description: Lot 28, Registered Plan 7M-2

Municipal Address: 19 Glengarry Road

Applicant(s): Barbara Cezilio

Official Plan Designation: Low Density Residential (Schedule 'C')

Zoning (By-law 22-90): Residential Fourth Density (R4) Zone

Purpose: The applicant is requestion a minor variance to reduce the

interior side yard setback from 1.2 metres to 0 metres in

order to legalize an existing non-complying deck.

## Background

The subject property is municipally known as 19 Glengarry Road and is located on the east side of Glengarry Road, opposite to the intersection of Saxon Street. The surrounding area consists predominantly of single-detached dwellings, with Princess of Wales Park and Spencer Avenue Elementary School located nearby, southwest of the property. The location of the subject property is illustrated on Attachment No. 1.

The subject property is approximately 427 square metres (4,596 sq.ft.) in area, with a lot frontage of 12.2 metres (40 ft.). A detached dwelling exists on the property, which was

constructed in 1998. The dwelling contains an exterior sliding glass patio door on the south side of the dwelling. An existing deck has been constructed next to the side patio door of the dwelling, which extends from the dwelling wall to the shared fence along the side property line. The deck surface is approximately 0.6 metres above the ground. Attachment No. 2 includes a Lot Survey excerpt showing the existing deck location, as well as a Deck Plan sketch of the existing deck layout.

In June 2022, By-law enforcement staff received a complaint regarding the side yard deck constructed directly abutting the property/fence line. The Zoning By-law requires that for decks up to a maximum height of 1.2m above grade, they must maintain a minimum interior side yard setback of 1.2 metres to the property line. For decks exceeding this height, they cannot extend into a side yard beyond the exterior side wall of the dwelling, i.e., their setback to the side lot line must maintain the "established side yard" of the dwelling, which is the distance between the exterior side wall of the existing dwelling and the lot line.

By-law enforcement staff issued a notice to the property owner describing the conflicting Zoning By-law requirements, along with options for the owner to pursue within certain timeframes to obtain compliance with the By-law. Options included either:

- 1) modifying the existing deck to comply with the By-law requirements, so that it achieves the minimum 1.2m setback from the property line; or
- 2) submitting a minor variance application to the Committee of Adjustment to seek relief from any conflicting requirements of the Zoning By-law.

The owner subsequently pursued pre-submission consultation discussions with Town staff to explore the option of proceeding with an application submission to the Committee. The owner also kept By-law enforcement staff apprised of their contemplation of the option to modify the deck to achieve By-law compliance. Notwithstanding this, By-law enforcement staff received further complaints about the deck abutment to the fence line. Complaints expressed concerns regarding adverse impacts related to privacy, overlook and disturbances associated with the deck amenity area directly abutting the shared fence line. Complaints also noted new privacy screening elements that had been subsequently installed by the property owner.

On October 28, 2022, the owner attended a pre-submission consultation meeting with Town staff, to discuss a potential minor variance application submission. Presubmission consultation meetings are held with proponents to allow staff to review the subject matter and advise of any concerns that may exist, and to specify any information needed to supplement an application submission. This process intends to assist the proponent in pursuing their application and ensures all necessary information is provided upon submission, so that the Committee can make an informed decision on the application.

For this matter, staff advised the proponent of concerns regarding impacts of the deck structure abutting the shared property line and its departure from a detached dwelling lot condition, whereby buildings and structures must maintain a level of physical separation from property boundaries, as prescribed through minimum setback requirements of the Zoning By-law. Staff also advised of concerns with impacts to the intended side-yard drainage functions due to the deck encroachment within. Side yard areas between detached dwellings are often planned through the subdivision design process to serve an important stormwater management function, such as drainage conveyance between the rear and front yard areas of the dwelling lot, as well as providing additional infiltration area. Staff expressed concern that where a deck consumes a side yard area of this extent, it could impact the intended drainage functions of this area between the lots.

The owner has chosen to proceed with this minor variance application submission to obtain relief from the conflicting Zoning By-law requirements. Should the requested variance be approved, the owner will still need to obtain Building Permit approvals for the existing deck. This is necessary to bring the matter into full compliance with the Zoning By-law and Ontario Building Code.

# **Analysis**

Section 45(1) of the Planning Act, R.S.O. 1990, as amended, outlines four tests that the Committee of Adjustment must be satisfied have been met when considering an application for a minor variance. Planning Division staff offer the following comments for the Committee's consideration in review of these four tests:

# 1. Conformity with the Official Plan

The subject property is designated "Low Density Residential" in the Town of Orangeville Official Plan ("OP"). This designation permits single detached and two-unit dwellings to a maximum density of 25 units per net hectare. The existing detached dwelling and features accessory thereto, such as decks, accessory structures, etc. are permitted uses pursuant to the residential policies of the OP.

The OP contains policies with respect to Community Form and Identity (Section D7), which describe general objectives for new development to fit with its neighbours or planned context, maintain compatibility with surroundings and contribute positively to the visual quality and character of the Town. Specific direction is given for development to be massed so that it fits harmoniously into its surroundings, respecting and improving local scale and character and minimizing the impact on neighbouring buildings (D7.2.3).

The requested variance to essentially eliminate a setback requirement to permit a deck structure extending to the lot line departs from the above policy objectives. With a structure of this nature abutting a shared fence line, it creates a condition that is uncharacteristic for a single-detached dwelling setting. This can result in compatibility challenges related to privacy and overlook conditions. It is not a circumstance that fits harmoniously into its surroundings, nor does it minimize impact on neighbouring

properties. Staff are therefore of the opinion that the requested variance does not conform to the intent of the Town's Official Plan.

# 2. General Intent of the Zoning By-law is Maintained

The subject lands are zoned Residential Fourth Density (R4) in the Town's Zoning Bylaw. The R4 zone permits single-detached and semi-detached dwellings, being consistent with the dwelling types permitted by the low-density residential designation of the Official Plan.

The Zoning By-law prescribes yard setbacks for buildings and similar stipulations on related elements, such as accessory structures, decks, fences, etc., which basically codifies the desired built form and residential density intended for neighbourhoods. In other words, it takes the use permissions, desired built form and neighbourhood character envisioned by the Official Plan and translates this into measurable performance standards.

Decks are permitted accessory structures for residential dwellings and are addressed by specific regulations in the Zoning By-law. For decks that are less than 0.6m in height, they are defined as a "Ground Oriented Amenity Area", which means (in part): " (i) an unroofed, unexcavated deck that, excluding railings or fencing, has a maximum height of 1.2 metres above the average elevation of the finished surface of the ground around the base of the deck".

The General Provisions (Section 5.2 2)A) prescribe setback requirements for ground oriented amenity areas, stating that they must be located to the rear of the front wall of the main building and shall not be located closer than 1.2 metres to any lot line. This ensures that ground oriented amenity areas (i.e. deck structures) maintain a physical separation from neighbouring properties. It implements built form conditions typical for a detached dwelling lot within a low density residential neighbourhood, where a degree of separation is upheld between structures and neighbourhing properties.

Regulation 5.2 2)A) goes on to state that for a semi-detached, row-house, etc., where units are separated by a party wall, the ground-oriented amenity area may extend to match the party wall (i.e. shared wall between dwellings), provided that there is a 1.5m high privacy fence. This condition recognizes that where there are multi-dwellings that share a dividing wall, there is an established adjacency of living and amenity space, and it is therefore reasonable to expect that there will be a similar adjacency of ground-oriented amenity space. The same expectation does not apply to a detached building condition, which is afforded a certain yard setback from neighbouring properties and is the reason why the prevailing 1.2 metre setback requirement applies.

For the reasons described above, the requested variance to eliminate this setback requirement and allow an existing deck structure extending to the lot line conflicts with the intent of the Zoning By-law. It creates a built form condition that is not intended for a

single detached dwelling lot. Staff are of the opinion that this variance does not meet the intent of the Zoning By-law.

# 3. Desirable Development or Use of the Land, Building or Structure

As discussed above, the requested variance will facilitate a built form condition that is not anticipated or appropriate for a single detached dwelling lot. The Zoning By-law regulations require a 1.2 metre setback be maintained between a ground oriented amenity area (i.e. the deck structure in question) and neighbouring properties. For this situation, the setback matter in question relates to an interior side yard. Interior side yards intend to provide adequate physical separation between buildings. For detached residential dwellings in particular, the interior side yard separation assists with maintaining privacy between dwellings and helps ensure there is sufficient means of external access between front and rear yards within the property.

The requested variance to eliminate this setback requirement and permit a deck structure extending to the lot line impacts the intended function and viability of the interior side yard. Infrastructure Services staff have also raised concern with the potential impact this structure could have on the intended drainage functions of the interior side yard space. Moreover, Planning staff have received resident concerns regarding privacy impacts and disturbances resulting from the deck structure extending to property/fence line, which further brings matters of compatibility and impacts to neighbourhing lands into question. For these reasons, staff are of the opinion that the requested variance does not facilitate a desirable development or use of the land.

#### 4. Minor in Nature

The requested variance does not a request a reduction to the ground-oriented amenity area setback requirement but instead, seeks to eliminate it altogether. It would permit an existing deck extending to the shared property/fence line in a manner that in staff's opinion, is not consistent with the intended built form and functionality of a detached residential neighbourhood and raises concerns about appropriateness and compatibility. In staff's opinion, the requested variance is not minor in nature.

## Infrastructure Services – Transportation & Development Comments:

Infrastructure Services has reviewed the Notice of Hearing, dated November 17<sup>th</sup>, 2022, for a minor variance, Application No. A-15/22 for the property described as Lot 28, Registered Plan 7M-2, municipally known as 19 Glengarry Road, in the Town of Orangeville, in the County of Dufferin. The minor variance is to reduce the interior side yard setback from 1.2 metres to 0.0 metres in order to legalize an existing non-complying wood deck.

Infrastructure Services is aware of a side yard drainage swale. The side yard swale runs along the southern boundary of Lot 28 and which is a shared swale with the adjacent lot, Lot 29, known municipally as 21 Glengarry Road. The current integrated wood deck,

fence and wooden facia of the deck impede surface runoff and which flows along this side yard swale in a rear to front yard direction. Accordingly, Infrastructure Services cannot support the proposed minor variance. Infrastructure Services recommends that the wood deck, fence and facia be modified to ensure the surface drainage and side yard swale is not impeded by any of these structures.

Further to this, Infrastructure Services notes that the existing deck on Lot 28 includes a corrugated roof overhang which in turn collects rainwater and directs it onto the adjacent property, Lot 29. Provisions to collect and direct this water to the drainage swale should be included in the modifications to the deck and fence structure.

Infrastructure Services is not aware of any underground servicing issues pertaining to this application.

Concluding, Infrastructure Services, Transportation and Development Division does not support the minor variance to reduce the interior side yard setback from 1.2 metres to 0.0 metres in order to legalize an existing non-complying wood deck.

# **Strategic Alignment**

# **Orangeville Forward – Strategic Plan**

Priority Area: Sustainable Infrastructure

Objective: Plan for Growth

# **Sustainable Neighbourhood Action Plan**

Theme: Land Use and Planning

Strategy: Co-ordinate land use and infrastructure planning to promote healthy,

liveable and safe communities

Respectfully submitted,

Brandon Ward, MCIP, RPP Manager of Planning, Infrastructure Services

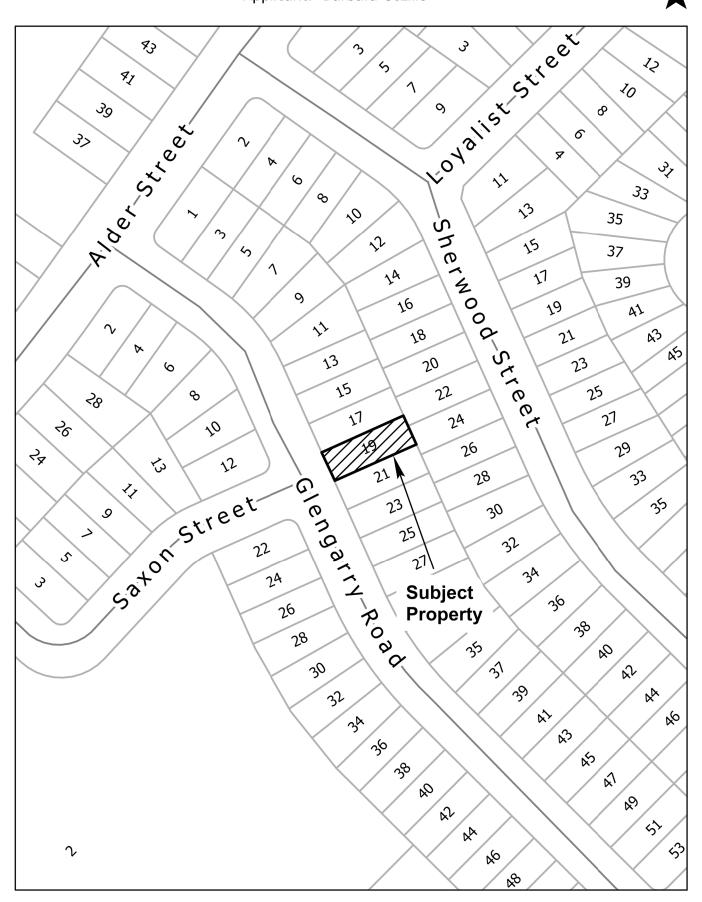
**Attachment(s):** 1. Location Map

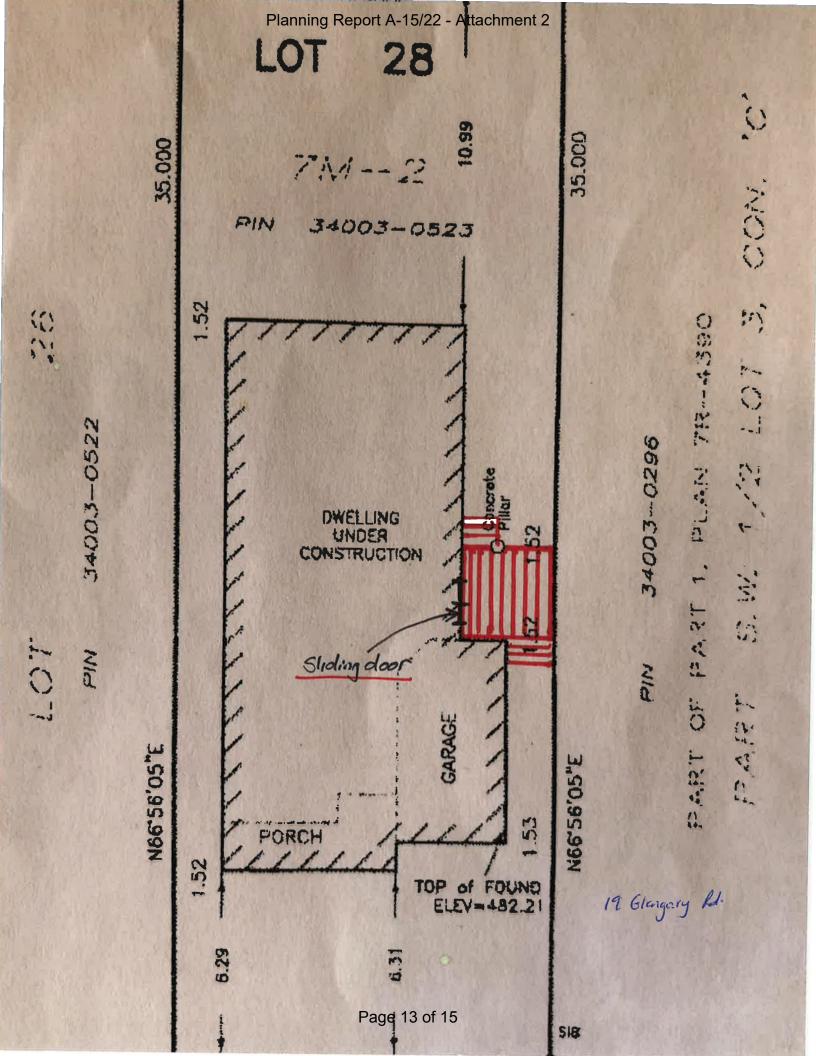
2. Lot Survey Sketch and Existing Deck Plan

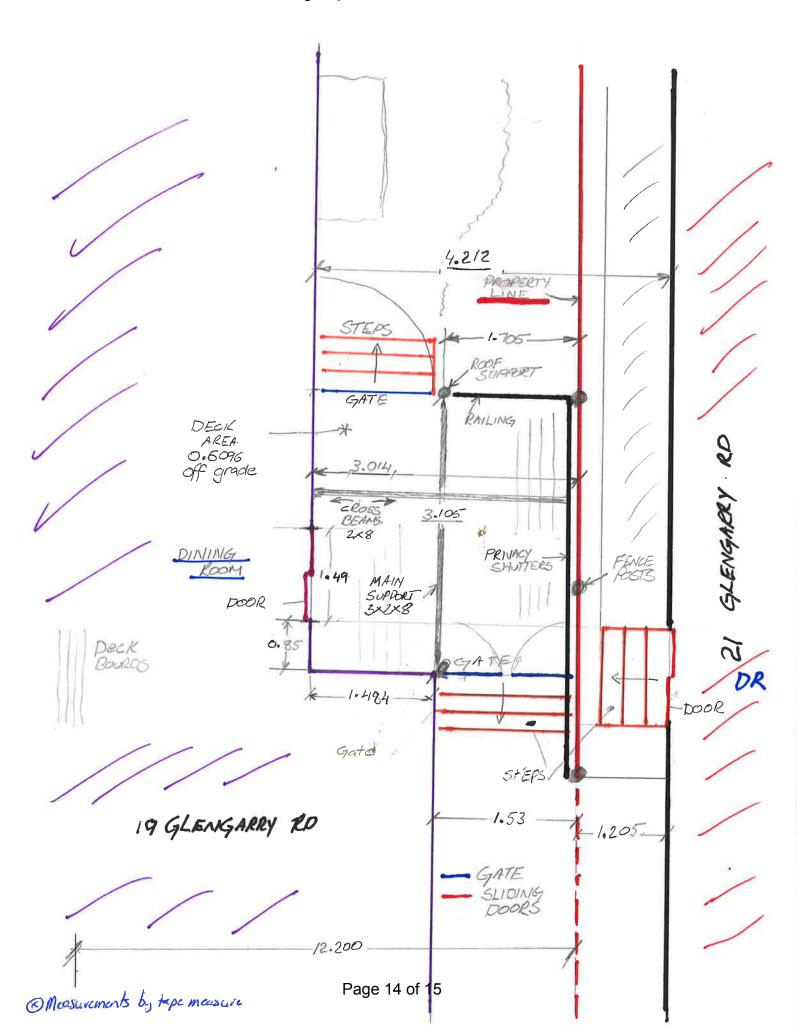
Location Map
File: A-15/22

Applicant: Barbara Cezilio









From: Rob Koekkoek
To: Tracy MacDonald
Subject: RE: Notice of Hearing

**Date:** November 18, 2022 8:22:26 AM

Hello Tracy,

No concerns from Orangeville Hydro's perspective. Thank you for the opportunity to comment.

#### Rob Koekkoek

Tel: (519) 942-8000 OR (519) 942-8005 ext. 224

From: Tracy MacDonald <tmacdonald@orangeville.ca>

**Sent:** November 17, 2022 6:55 PM

Subject: Notice of Hearing

Good afternoon,

Please see attached the Notice of Hearing, Location Map and Sketch with respect to File A15-22, 19 Glengarry.

Thanks,

# Tracy Macdonald | Deputy Clerk | Corporate Services

**Town of Orangeville** | 87 Broadway | Orangeville ON L9W 1K1 519-941-0440 Ext. 2256 | Toll Free 1-866-941-0440 Ext. 2256 tmacdonald@orangeville.ca | www.orangeville.ca